MASSACHUSETTS WORKFORCE DEVELOPMENT SYSTEM

MassWorkforce Issuance

100 DCS XX.XXX ☑ Policy ☐ Information

To: Chief Elected Officials

Workforce Development Board Chairs Workforce Development Board Directors

Title I Administrators Career Center Directors Title I Fiscal Officers DCS Operations Managers

cc: WIOA State Partners

From: Alice Sweeney, Director

Department of Career Services

Date: December 20, 2017

Subject: Local Workforce Board Oversight and Monitoring Requirements Policy

FOR REVIEW and COMMENT by JANUARY 2, 2018

Purpose: To establish policy regarding local level programmatic monitoring requirements

under WIOA.

Background: The local Workforce Board (heretofore referred to as "Board"), in partnership

with the chief elected official is responsible to monitor all of its WIOA Title I and Wagner-Peyser programs, sub-recipients and contractors on-site, at least annually, or once during each contract term (for contracts lasting less than one year), for programmatic compliance. The Board must ensure that the use,

management, and investment of funds for workforce development activities maximize

performance outcomes under WIOA Section 116.

Policy: In accordance with 20 CFR §683.410, each recipient and subrecipient of funds

under title I of WIOA and under the Wagner-Peyser Act must conduct regular oversight and monitoring of its WIOA and Wagner-Peyser Act program(s) and those of its sub-recipients and contractors. The Board will be responsible for conducting programmatic monitoring to ensure compliance with WIOA federal, state and local regulations and for providing technical assistance as necessary and appropriate. Each Board must develop a local monitoring policy and procedures.

Action

Required: Workforce Boards must develop local monitoring policy and procedures to be

kept on file and made available for review and conduct programmatic monitoring

as described herein.

Effective: Immediately

Inquiries: Please email all questions to <u>PolicyQA@MassMail.State.MA.US</u>. Also, indicate

Issuance number and description.

Attachments:

A. Monitoring Elements

B. Monitoring Questionnaire

C. Notification Letter & Schedule

D. Customer File Review Tool

E. ADA/Complaint Tool

F. Language Access Assessment Tool

G. Standard Operating Procedure Tool

References: WIOA Sections 107, 116

WIOA 20 CFR § 683.410.

2 CFR Part 200 2 CFR Part 2900

Definitions

"Subrecipient" means a non-Federal entity that receives a subaward from a pass-through entity to carry out part of a federal awarding agency (2 CFR § 200.93).

Each subrecipient of funds under Title I of WIOA must conduct regular oversight and monitoring of its WIOA programs and those of its subrecipients and contractors in order to:

- Determine that expenditures have been made against the proper cost categories and within the cost limitations specified in the Act and the regulations in this part;
- Determine whether there is compliance with other provision of the Act and the WIOA regulations and other applicable laws and regulations;
- Assure compliance with 2 CFR part 200; and
- Determine compliance with the nondiscrimination, disability and equal opportunity requirements of WIOA Section 188 (20 CFR § 683.410 (a)).

"Subaward" means an award provided by a pass-through entity to a subrecipient for the subrecipient to carry out part of a Federal award received by the pass-through entity. It does not include payments to a contractor or payments to an individual that is a beneficiary of a Federal program. A subaward may be provided through any form of legal agreement, including an agreement that the pass-through entity considers a contract (2 CFR § 200.92).

"Contractor" means an entity that receives a legal instrument (i.e., contract) by which a non-Federal entity purchases property or services needed to carry out the project or program under a Federal award. The term as used in this part does not include a legal instrument, even if the non-Federal entity considers it a contract, when the substance of the transaction meets the definition of a Federal award or subaward (2 CFR § 200.22 and 200.23).

Local Area Monitoring Timing and Tools

Frequency

All local Workforce Board programs will be monitored at least one time per program year by the Board; contracts providing customer services within the workforce development system will also be annually reviewed by the Board. Local monitoring staff will implement a regular monitoring schedule for the appropriate program year.

Monitoring Questionnaire

The Board should develop a monitoring questionnaire as an oversight tool and utilize it to gain a better understanding of the sub-recipient's project/program processes. The monitoring questionnaire should be completed by the sub-recipients prior to the scheduled monitoring. Attachment B is a recommended Monitoring Questionnaire.

Monitoring Guide

The Board should develop a monitoring guide to provide a clear plan of how the sub-recipient's project/program processes are to be reviewed and monitored for compliance with Federal and State regulations as well as the local area Standard Operating Procedures.

Below are examples of content for a local monitoring guide.

Recommended Monitoring Practices

- Monthly performance reports serve to keep the Board abreast of project performance and can help to identify potential problems before they become performance issues.
- Quarterly reports, shared with appropriate Board committees and with the subrecipients/contractors are a quality tool to keep grants on track.
- Monthly and quarterly reviews should include plan versus actual for project spending as well as programmatic performance (e.g. enrollments, training enrollments, career services delivered).
- Site visits, in addition to the actual monitoring site visit, will help the Board to keep abreast of project performance and customer satisfaction.
- These and other practices comprise high-quality oversight and in addition to identifying
 potential issues also serve to identify and reward performance excellence and promising
 practices.

Local Monitoring Procedures

A. Customer File Review

- 1. The Board will conduct a formal monitoring review for each WIOA funding source. The reviewer will examine all data in both the electronic and the hard copy file (when applicable). The data will be reviewed for timeliness and accuracy.
- 2. For WIOA sub-recipients, participant files will be reviewed using both electronic files and hard copy files (when applicable).
 - a. A minimum sample of all files; 10 each of Adult, Dislocated Worker and Youth folders from the pertinent fiscal year will be examined.
 - b. The review of Youth files will include examination of compliance with child labor laws, where applicable.
 - c. Boards must also monitor a sample of 10 Veterans files in MOSES.
 - d. Files of customers who have been exited may be reviewed as part of the sample.
 - e. In addition to the minimum sample of the files listed above, the Board must ensure that every program is included in the file review (e.g. Disability Employment Initiative participants, Apprentices, On-the Job Training participants, special grants enrollees.

B. Site Visit

- 1. Site visits will be made to each site at least one time per program year and preceded by an email announcement at least one week in advance of the monitoring visit Unannounced visits by the Board are permitted; however, the sub-recipient will not be responsible for absence of a staff person when this situation arises.
- 2. Site visits will include an inspection of the building to insure adherence to ADA policies.
- 3. The Board reviewer will interview staff and has the option to speak with customers who may be in the building for services.
- 4. The Board reviewer monitor has the option to conduct a customer file review during the site visit or conduct the file review separately.

C. Timing

For sub-recipients with contracts, the duration of which is one year or less, monitoring will be conducted once during the contract period. All monitoring will be completed 60 days prior to the end of the program year.

D. Performance Monitoring includes but is not limited to assessment of:

- 1. Planned service levels;
- 2. Fiscal and administrative compliance;
- 3. Program operation and compliance
- 4. Expenditures and reporting;
- 5. Actual performance against performance outcome goals.

E. Compliance monitoring of program activities and services to participants includes but is not limited to:

- 1. Review of intake and referral processes;
- 2. Review of customer flow and quality of services to ensure services are universal, easy to access, and that both program participants and employers are served in a timely manner;
- 3. Review of the eligibility determination process and certification;
- 4. Review of assessment tools;
- 5. Review of vocational training, on-the-job training programs, work experience and supportive services;
- 6. Program results or outcomes;
- 7. Performance measures;
- 8. Record keeping and file maintenance;
- 9. Data recording and reporting, including data integrity and quality;
- 10. Policies and procedures.

F. Compliance monitoring of program administration and management practices includes, but is not limited to:

- 1. Review of fiscal and accounting procedures;
- 2. Review of internal control systems;
- 3. Review of financial and fiscal reports;
- 4. Review of administrative controls;

- 5. Review of non-discrimination/EEO compliance, policies and procedures;
- 6. Budget methodologies;
- 7. Cost allocation plans and processes/Indirect Cost Rates;
- 8. Management practices;
- 9. Cash disbursement compliance documentation.

G. OJT Contracts and Apprenticeships

OJTs and Apprenticeships will be monitored according to local area standard operating procedures.

H. Exit Interview

A formal exit interview between the sub-recipients and the Board reviewers will be conducted at the conclusion of the review to discuss results of the review.

I. Findings of Noncompliance

1. If, as result of compliance and performance monitoring or otherwise, the Board has determined that non-compliance and/or a violation of provisions of the Federal, State, local regulations, or sub-award agreement exists, the Board will require corrective action(s) to secure prompt compliance.

If as a result of Board's monitoring any costs are found to be disallowed, the sub-recipient will be notified in writing about the Board's determination with respect to payment options. At all times, payments for disallowed cost shall be made no later than 30 business days from the receipt of written notification.

Boards are responsible for their subrecipients' audit resolution proceedings and debt action. Boards must follow the State Audit Resolution & Debt Collection policy or the Debt Collection policy developed by the local workforce area.

J. Report

A written report will be sent to the sub-recipients within 30 days of completion of the monitoring. The sub-recipients will be given no less than 15 working days to correct or explain the findings and report back to the Board. Resolution actions will continue at the direction of the Board until all findings have been resolved to the satisfaction of the operator.

K. Corrective Action

In the event the performance of a sub-recipient is below minimum standards, a corrective action plan will be developed to improve sub-recipient performance. The Board will follow-up with additional performance monitoring to determine if the deficiency has been corrected. If the sub-recipient is deemed to be in compliance with the corrective action plan, a letter will be sent advising that the correction action goals have been met.

If the sub-recipient fails to correct the deficiency, the sub-recipient will receive written notice that the program is to be placed on probation. The notice will indicate the effective date of the probation and the duration of the probation. The probationary period will not be less than thirty days or more than ninety days.

The sub-recipient will be notified in writing five days before the probation period expires of one of the following:

- a. The probation will be terminated.
- b. The program will be terminated
- c. The probations will be extended for a period of time not to exceed 90 days.

L. High Risk Service Provider

A high-risk service provider determination may be made by the Board or Fiscal Agent where:

- Monitoring activities uncover disallowed costs
- When a service provider fails to attain a minimum WIOA Performance Measures,
- Service provider action results in negative public relations.
- Additional criteria may be established for data validation.

High-risk service providers may be monitored quarterly until such a time as the BOARD and/or Fiscal Agent determine that the identified issues have been resolved satisfactorily and systems and procedures have been adapted appropriately to the BOARD and/or Fiscal Agent's satisfaction. The BOARD may initiate a full program review each quarter and desktop reviews monthly.

M. Appeals

- 1. A sub-recipient who is dissatisfied by a BOARD determination to impose a sanction (s) or corrective action (s) may file a written appeal as indicated in this section.
- 2. Grounds for appeals:
 - a) Findings of non-compliance
 - b) Disallowed costs
- 3. Any sub-recipient interested in filing an appeal must exhaust the remedies provided in this policy prior to seeking additional relief at a different venue.
- 4. A sub-recipient who fails to exhaust the administrative remedies provided in this policy waives its rights to file an appeal.
- 5. Appeals made under this section, with respect to findings of non-compliance, shall be made no later than 30 days after receipt of monitoring report.
- 6. Appeals made under this section, with respect to disallowed costs, shall be made no later than 30 days after receipt of final disallowed costs letter from the BOARD.
- 7. The written appeal shall state, with accuracy/precision the following;
 - a) Sub-recipient name, address, contact information;
 - b) The imposed sanction(s) that constitute the basis for the appeal;
 - c) Support documentation to support and/or validate the basis of the appeal; and
 - d) Form of relief requested.
- 8. The written appeal shall be directed to the DCS Executive Director of The Department of Careers Services.
- 9. DCS will issue a determination no later than 30 business days after receipt of the appeal.

ATTACHMENT A

Monitoring Elements

Local (Monitoring the CC Operator)

Process Focus: how they do it, results **ADA:** DCS sign off document items

Administration: posters, HR requirements, Safety plan, Etc.

Business Services: job orders, referrals, outreach/marketing activities, services provided, results

Career Planning: methods, determine need, services provided, coordination among staff

Career Services Provision: how are services provided; assessment, etc. how documented, results

Customer satisfaction: process, customer feedback, actions taken

EO/Complaint: process, type complaints filed, resolution

Follow-Up: services offered, how documented, results

LMI; Demand Occupations: staff use, dissemination, methods, interpretation

MOSES: customer file reviews: program registrations

MSFW Program: (Jose) ???

Partner Referrals: process, documentation, joint services, coordination, results

Performance Management System: what process, what data, corrective measures, dissemination

Priority of Service: how are they identified, documented, services provided

RESEA: (David) Initial Review, Required elements (CAP), Final Review, referrals,

SOPs: Who, What, When, Where, Why, How; are they following own SOPs

Training: ITA, OJT, Apprenticeship, Career Pathways, Work Experience: Costs, placements, results, incompletes, demand driven

VETS Programs at CC: compliance with state SOP items

Youth Program: referral to programs, connections to adult program and ITA's when appropriate.

State focus is on the local area's systems: compliance with regulations, policies, process and procedures

Local focus is on the Career Centers processes: compliance and performance under the policies and procedures.

Every Second year is a required systems certification year. The state must certify to ETA that the systems are in place and in compliance.

WIOA Program Monitoring Tools

Massachusetts Department of Career Services

PROGRAM QUESTIONNAIRE

FISCAL YEAR 2018

WIOA Title I – Youth, Adult, Dislocated Worker, WIOA Title III – Wagner-Peyser Trade, Veterans, RESEA

Operator:		Date(s) of Review:	Prepared By:			
Date:	Print Name:		Signature:			
• -	nalties of perjury, that the information ry must be authorized to sign co		this questionnaire is true and complete to epartment of Career Services.	o the best of my		
		NE-STOP CAREER	CENTER(S)			
Career Center Name	Address/City	Affiliate/ Access	Center Manager Name/Title	Center's Hours of Operation		
Please list the service	es available at each respective fu	ıll service Career C	enter office or affiliate/access office listed	d above.		
Career Center Name			Services Available			
	•					

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	on 1: Massachusetts Department of Career ces Complaint Policy	Yes	No	N/A	Comments
1.	Please describe how you have ensured all Career Center staff is knowledgeable about procedures to handle universal complaints.				
2.	Have there been any complaints and/or grievances filed this year?				
3.	Has your local area submitted to DCS, the Complaint Log(s) that are due fifteen (15) days subsequent to the end of each quarter for all applicable quarters?				
4.	Please describe how the Career Center(s) are universally accessible to meet the needs of customers with disabilities.				
5.	Pleases list the services and list the resources available to meet the needs of customers with disabilities.				
6.	Please list the entities that you are collaborating with to assist individuals with disabilities.				
7.	Please describe how the center operates so that each program or activity is readily accessible to qualified individuals with disabilities.				
8.	How does the center ensure that individuals with disabilities can participate fully in retraining programs?				

9.	What training does the center provide to all of its line and supervisory staff to ensure compliance with the non-discrimination/equal opportunity requirements? How does the center identify which applicants				
10.	(including individuals with disabilities) need assistance during any Career Center services?				
Section Poster	n 2: Massachusetts Federal & State Law	Yes	No	N/A	Comments
1.	Does the Career Center have the following posters visible for customers meeting the compliance requirements of WIOA?				
	 DOL Complaint System 				
	• Equal Employment Opportunity Act (EEO)				
	Equal Employment Opportunity Act (EEO Spanish)				
	 Equal Employment Opportunity Act (EEO Supplement English) 				
	 Fair Labor Standards Act (Federal Minimum Wage) 				
	 Fair Labor Standards (Federal Minimum Wage Spanish) 				
	 Migrant Seasonal Agricultural Worker Protection Act (MSPA) 				
	 Safety and Health Protection on the Job (OSHA) 				
	 Safety and Health Protection on the Job (OSHA Spanish) 				
	 Massachusetts Wage and Hour Laws (State Minimum Wage) 				
	Unemployment Insurance (UI)				

	 Notice to Workers with Disabilities/Special 				
	Minimum Wage				
	 Uniformed Services Employment and 				
	i				
	Reemployment Rights Act (USERA)				
	Child Labor Laws				
2.	Does the Career Center have the following				
	posters visible for staff meeting the compliance				
	requirements of WIOA?				
	 Department of Industrial Accidents 				
	(Worker's Compensation)				
	 Department of Industrial Accidents 				
	(Worker's Compensation Spanish)				
	Fair Employment in Massachusetts				
	 No Smoking 				
	 Massachusetts Parental Leave Act Notice 				
	Employee Rights Under the National Labor				
	Act Notice				
	 Employee Rights and Responsibilities 				
	Under the Family and Medical Leave Act				
	(FMLA)				
	Maternity Leave Fact Sheet				
	Right to Know Workplace Notice				
	 Department of Labor Standards (DLS) 				
	Workplace Safety				
3.	Does the Career Center have the following				
	Optional Posters visible in the Event of a				
	customer injury?				
	 Employee Rights Under the Davis-Bacon 				
	Act				
	Employee Rights Under the Davis Bacon				
	Act (Spanish)				
	Employee Polygraph Protection Act				
	1 7 70 1	<u> </u>	 1		

	 Employee Polygraph Protection Act (Spanish) 				
	 Worker Rights Under Executive Order 13658 (Federal Minimum Wage for Contractors) 				
	 Employment Rights on Government Contract (SCA/PCA) 				
	■ Fatality – Catastrophe				
	State OSHA				
4.	Does the Career Center have the following Department of Career Services (DCS) Posters visible?				
	 Veterans (retractable 8 x 3) – Display in Reception Area 				
	■ Trade Adjustment Assistance Program (TAA) 11 x 7 – Display in Reception Area				
	 MSFW 8 ½ x 11 version (English) – Displayed in Reception Area 				
	on 3A: Performance Measures/Common ures: Administrative	Yes	No	N/A	Comments
1.	Is the Career Center meeting WIOA Title I performance measures for the most recent quarter for the following programs? If no, please explain. Include measures met (less than				
	Adult				
	 Dislocated Worker (DW) 				
	■ Youth				
	Trade (TAA TRA)				
2.	Does the Career Center currently face concerning achievement of its performance goals? If yes, please explain and describe the				

	steps being taken to meet these performance				
	goals.				
	on 3B: Performance Measures/Common	Yes	No	N/A	Comments
	ures: Plan Objectives/Service Goals				
1.	Is the Career Center meeting the following				
	WIOA Title I and Title III service goals? If no,				
	please explain			1	
	UI Claimants				
	 Unemployed 				
	Disabled				
	• VETS				
	■ Adult				
	Dislocated Worker				
	■ Youth				
	■ Trade				
	Employers				
2.	Does the Career Center have any success and				
	achievements to share as best practices in				
	regards to the provision of job seeker services?				
	If yes, please describe.				
3.	Does the Career Center have any concerns in				
	regards to the provision of job seeker services?				
	If yes, please describe.				
	on 4: WIOA Title I – Adult Dislocated	Yes	No	N/A	Comments
	er & Trade Eligibility Determination				
1.	Does the Career Center have following				
	systems in place to determine and verify				
	eligibility for the Adult program? If no, please				
	explain.				
	Income Verification				
	Citizenship/Work Authorization				

	- C-1			
	Selective Service			
	■ Age			
2.	Does the Career Center have the following			
	systems in place to determine and verify			
	eligibility for the Dislocated Worker (DW)			
	program? If no, please explain.			
	 Dislocated Worker Eligibility 			
	Citizenship/Work Authorization			
	Selective Service			
	 Displaced Home Maker Eligibility 			
	■ Age			
3.	Does the Career Center have the following			
	systems in place to determine and verify			
	eligibility for the Trade program? If no, please			
	describe.			
	 Trade Eligibility 			
	Citizenship/Work Authorization			
	Selective Service			
	 Notification Letter from Trade Unit 			
	 Proof of Employment at Trade Certified 			
	Company			
	■ Age			
4.	Does the Career Center have a specific entity			
	or entities responsible for conducting oversight			
	of the program eligibility for the following			
	programs? Please list entity or entities			
	responsible.			
	Adult Program			
	 Dislocated Worker Program 			
	Youth Program			
	Trade Program			

5. Does the Career Center have a policy				
regarding the collection of eligibility				
documentation? If yes, please describe.				
6. Does the Career Center have a priority and/or				
restriction policy to determine if a customer				
meets the priority and/or the residency				
restriction requirement? If yes, please				
describe.				
7. Does the Career Center apply the priority				
and/or restriction required residency for				
customers to be enrolled and receive WIOA				
Title I retraining services?				
8. Does the Career Center have a policy				
regarding policy for low income adults? If yes,				
please describe.				
	T 7			
Section 5A: Individual Training Account (ITA)	Yes	No	N/A	Comments
1. Does the Career Center have a policy and/or	Yes	No	N/A	Comments
Does the Career Center have a policy and/or procedures for tracking performance and	Yes	No	N/A	Comments
1. Does the Career Center have a policy and/or procedures for tracking performance and customer satisfaction? If yes, please describe.	Yes	No	N/A	Comments
Does the Career Center have a policy and/or procedures for tracking performance and	Yes	No	N/A	Comments
1. Does the Career Center have a policy and/or procedures for tracking performance and customer satisfaction? If yes, please describe.	Yes	No	N/A	Comments
 Does the Career Center have a policy and/or procedures for tracking performance and customer satisfaction? If yes, please describe. Does the Career Center provide a list to customers of state ITAs? If yes, please describe. 	Yes	No	N/A	Comments
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6.	Does the Career Center have a process in place				
	to ensure the contract cost of the ITA is				
	consistent with the ITA cost listed in MOSES?				
7.	Does the Career Center verify that the offered				
	training responds to demand driven needs? If				
	yes, please describe.				
	yes, piedse describe.				
Section	on 5B: Labor Market Information (LMI)	Yes	No	N/A	Comments
1.	Does the Career Center have a record of the				
	five (5) most utilized training occupations for				
	the previous four (4) quarters? If yes, please				
	list the training occupations and how many				
	customers are enrolled in each.				
		-			
2.	Does the Career Center have a record of the				
	five (5) highest placement occupations				
	compared to the LMI described in their plan?				
	If yes, please list the placement occupations.				
3.	Does the Career Center have a record of how				
	many customers were hired and in what				
	industries?				
Section	on 6: Career Planning	Yes	No	N/A	Comments
1.	Does the Career Center have an entity or	1 05	110	1 1/12	
1.	entities responsible for quality control? If yes,				
	please list all entities responsible.				
2.	Is there a procedure for ensuring quality	1			
	control over Career Planning? If yes, please				
	describe.				
3.	Does the Career Center ensure quality control				
	over customer contact every 30-60 day? If no,				
	please explain.				
4.	Does the Career Center ensure quality control	<u> </u>			
''	over Follow Up Services?	1			
	1 1 1 V E 1 1 1 1 1 1 1 W	1	ı		

5.	Do customers receiving services have a checklist of all require documents required in a customer folder?				
6.	Does the Career Center provide Supportive Services? If yes, please list all Supportive Services available.				
7.	Does the Career Center prove Needs Related Payments?				
8.	Does the Career Center provide Customized Training?				
9.	Does the Career Center utilize On-The-Job Training (OJT)?				
10.	Does the Career Center utilize Apprenticeships?				
11.	Does the center provide other work experiences such as internships or transitional jobs? If yes, please explain.				
Section Servi	on 7: WIOA Title III – Wagner Peyser	Yes	No	N/A	Comments
1.	Please provide a description of the available basic and individualized career services for customers at the Career Center.				
2.	Please provide a description of the available services (no-fee) for employers at the Career Center.				
Section	on 8: Veteran Services	Yes	No	N/A	Comments
1.	Does each Career Center have a DVOP to provide services to veteran eligible customers?				

	explain how Veteran eligible customers access				
	JVSG services.				
2.	Please describe how you determine Point of				
	Entry for Veteran priority of services.				
3.	Are Case Management services provided to all				
	Veterans? If no, please describe procedure for				
	determining which Veterans receive career				
	planning services.				
4.	Describe the Case Management process, the				
	services provided and where they are being				
	documented.				
5.	Are WIOA career and training services for				
	Veterans coordinated with other Career Center				
	staff? If yes, please describe.				
6.	Is there a procedure for the process of services				
	for Veterans? If yes, please describe.				
7.	Is there a back-up process in place to serve				
	SBE Veterans when the Veterans				
	Representative is not available? If yes, please				
	describe.				
Coatio	n O. DECEA (Doomnloyment Convices and	Voc	No	N/A	Comments
	on 9: RESEA (Reemployment Services and oility Assessment)	Yes	NO	IN/A	Comments
1.	Is the Front Desk trained to schedule a RESEA				
	customer for a Career Center Seminar?				
2.	Is there back-up staff for the Career Center				
	Seminar facilitator?				
3.	After CAP goals are entered into MOSES,				
	does the RESEA Specialist print out the CAP				
	from MOSES for the customer?				
4.	After CAP goals are entered into MOSES,				
	does the RESEA Specialist give the customer a				
	carbon copied state issued CAP form?				

5.	Is a hard copy of the CAP kept in the customer's file?				
6.	Have the following mandatory RESEA goals been attained to complete a customer's RESEA Review? If, not explain why?				
	 Attended a Career Center Seminar 				
	 Attended Initial RESEA Review 				
	 Completed Career Action Plan (CAP) 				
	 Notified customer of Section 30 (TOP) benefits 				
	Review labor market research				
	Review work search activity logs				
	Register on JobQuest				
	Register for a future service				
	Attended RESEA Review				
7.	Are staff cross-trained to assist a RESEA				
	customer?				
8.	Is there a designated staff member to handle				
	RESEA sanctions? If yes, please describe.				
9.	Is there a designated staff member to handle				
	RESEA errors?				
Section (MSF		Yes	No	N/A	Comments
1.	Have Career Center staff registered any				
	MSFW customers this year? If yes, how many				
	have been registered?				
2.	How does Career Center staff inform MSFW				
	customers of the services available and their				
	right to file complaints, and the Career				
	Center's availability to provide assistance?				
3.	Did the Career Center have any MSFW				
	grievance this year?			<u> </u>	

	■ If yes, did the Career Center notify the						
	DCS State Monitor Advocate?						
	 If the Career Center did not notify the 						
	Monitor Advocate about an MSFW						
	complaint, please explain.						
4.	Have Career Center staff experienced						
	problems in identifying MSFW customers						
	during this year? If yes, please explain.						
5.	Have Career Center staff requested technical						
	assistance regarding the provision of labor						
	exchange, employment services to MSFW?						
6.	Have the Career Center staff experienced a						
	problem providing labor exchange services to						
	MSFW customers during this year? If yes,						
	please describe.						
7.	Describe how the Career Center conducts						
	MSFW referral/follow up services.						
8.	When an individual applies for WIOA services						
	is the MSFW program explained?						
9.	What assistance has your staff received in						
	determining eligibility for MSFW program?						
10.	Describe the management review process						
	established to ensure the accuracy and quality						
	of MSFW applications.						
11.	What actions are taken if it is suspected an						
	agricultural employer has violated WIOA						
	regulations or employment related law?						
12.	What has been done to develop and improve						
	OSCC relationship with the following:						
	Public and private community agencies						
			l	1			

	Employers and/or employer organizations				
	-				
Section	on 11: Foreign Labor Exchange (FLC)	Yes	No	N/A	Comments
1.	H-2A related Job Orders, subject Foreign Certification (FLC) processing, are entered into MOSES by DCS Central FLC Unit. Agricultural employers (or their agents) may also place ads in local papers at the same time. These ads may direct interested parties to contact or go to a Career Center. Please describe the process that would be followed by				
	the center if someone contacts them regarding these ads or these type of employments?				
2.	How does Career Center staff find job orders in MOSES when the job order number is not immediately known?				
3.	Have Career Center staff reported problems with the FLC Program (Agricultural and/or Non-agricultural) during this year? If yes, please explain.				
4.	Have Career Center staff requested any technical assistance regarding the FLC program? If yes, please describe.				
Section	on 12: Youth Programs	Yes	No	N/A	Comments
1.	Are all Career Center staff members that are responsible for WIOA Youth programs provided with access to the Local Area's Operations Manual?				
2.	Are youth who do not meet the enrollment requirements of a particular program, or who cannot be served, referred to appropriate				

_		1	1	
	programs to meet the basic skills and training			
	needs of the applicant?			
	[WIOA 129(c)(3)(B), 20 CFR 681.420]			
3.	How are youth who meet enrollment			
] 3.	requirements provided with information for			
	appropriate services that are available?			
	[WIOA 129(c)(3)(A)(i), 20 CFR			
	681.420(d)(1)]			
4.	Are your organization's youth programs			
	designed to provide the following to the youth			
	participants?			
	[WIOA 129(c)(1), 20 CFR 681.420, WSD 16-			
	01]			
	1		1	
	Objective Assessment			
	 Development of service strategies and 			
	goals directly linked to one or more of the			
	performance indicators			
	 Activities leading to the attainment of a 			
	secondary school diploma, or its			
	recognized equivalent, or a recognized			
	postsecondary credential			
			1	
	reparation for postsecondary caucationar			
	and training opportunities		1	
	 Links between academic instruction and 			
	occupational education leading to the			
	attainment of recognized post-secondary			
	credentials			
	 Preparation for unsubsidized employment 		1	
	opportunities			
	 Connection to employers, including small 		+	
	employers, in in-demand industry sectors			
	and occupations of the local and regional			
	labor markets			

_	
5.	Has your organization made available the
	fourteen required youth program elements to
	the youth served under WIOA. Please provide
	the name and then entity(s) that provides the
	element and if the element is provided via a
	contract, referral or other.
	[WIOA 129(c)(2), CRF 681.460]
	■ Tutoring, study skills training, instruction
	and dropout prevention and recovery
	strategies that lead to completion of the
	requirements for a secondary school
	diploma or its recognized equivalent or for
	a recognized postsecondary credential.
	Alternative secondary school services, or
	dropout recovery services
	Paid and unpaid work experiences that
	have academic and occupational education
	as a component of the work experience
	Occupational skill training
	Education offered concurrently with, and in
	the same context as, workforce preparation
	activities and training for a specific
	occupation or occupational cluster
	Leadership development opportunities
	Supportive services
	Adult Mentoring for a duration of at least
	21 months
	Follow-up services for not less than 12
	months after the completion of
	participation
	Comprehensive guidance and counseling
	Financial literacy education
	Entrepreneurial skills training
	,

	 Services that provide labor market and employment information about in-demand industry sector or occupations available in the local. Activities that help youth prepare for and transition of postsecondary education and training. 			
6.	If a youth is co-enrolled in adult and youth programs, does your organization have a system to track the funding streams to ensure appropriate cost distribution and avoid duplication of services?			
7.	Are supportive services or incentive payments provided to youth participants? If no, please explain.			
	 If yes, are supportive services or incentive payments provided in line with established procedures? 			
	Supported by appropriate documentation?			
8.	Does your organization pay classroom-based wages to participants?			
9.	Does your organization issue stipends to the participants?			
10.	Does your organization ensure verification that 17-year-old male participants are registered with the Selective Service System within 30 days of their 18 th birthday if they turn 18 during the period of WIOA enrollment/participation? Please describe method.			
11.	Does your organization have a system to ensure that when an Applicant Statement is			

	used, all the requirements for its use are					
	applied on every file?					
	A note is made in the MOSES database of					
	efforts made (and failed) to get documents)					
	 Applicant Statements are not used to verify 					
	General Eligibility criteria and other					
	unallowable criteria listed in the Youth					
	Eligibility Manual.					
	Parent/Guardian signs Applicant					
	Statements if youth is under 18 years.					
12.	Does your organization ensure the following:					
	■ The Youth Work Experience Training does					
	not unfavorably affect current employees					
	and do not impair existing contracts for					
	services or collective bargaining					
	agreements?					
	■ The participants do not displace current					
	employees or replace employees that were					
	previously laid off from the worksite?					
13.	Does your organization conduct an on-site visit					
	to ensure that worksites comply with WIOA					
	requirements?					
	If yes, do all worksites receive an on-site					
	visit?					
	If not, how does your organization ensure					
	that worksites comply with the WIOA					
1.4	requirements and safety requirements?			 	 	
14.	Does your organization conduct an orientation					
	and provide an information packet or handbook to the participant supervisors and					
	alternate supervisors prior to the participant's					
	first day of work?					

	 If not, how does your organization ensure 				
	supervisors are informed of their roles and				
	responsibilities and the WIOA compliance				
	requirement regarding youth participants?				
15.	Does your organization have written policies				
	and procedures that are used to implement the				
	time, attendance, check payment system?				
Section	on 13: Required Policy Documents	Yes	No	N/A	Comments
MOS	ES/Citrix Access and Confidentiality				
1.	Does your area have the following policies and				
	signed documents on site? (Policy 101.DCS				
	02.101.1)				
	EOLWD ITR Policy (located at				
	mass.gov/massworkforce)				
	massige winass wernieree)				
	 EOLWD Confidentiality Policy EOLWD 				
	(located at mass.gov/massworkforce)				
	,				
	 EOLWD Confidentiality Policy Non- 				
	EOLWD (located at				
	mass.gov/massworkforce)				
	 EOLWD Remote Access Acceptable Use 				
	Policy (located at				
	mass.gov/massworkforce)				

ATTACHMENT C

Sample Notification Letter

Date

Career Center Director Career Center Name Address City/Town, Zip

RE: One-Stop Career Center Name

Local Workforce Development Board Quality Assurance Program Review

Dear Career Center Director:

Please be advised that the Local Workforce Board will be conducting an on-site review of the One-Stop Career Center Area from insert date. In accordance with applicable State and Federal laws, the review will cover Adult, Dislocated Worker, Youth, Veterans, Re-Employment Services (RES)/Re-Employment and Eligibility Assessment (RESEA), Migrant Seasonal Farm Worker (MSFW), Wagner-Peyser, Trade, and will include the following:

- Program Systems Compliance Review
 - > Eligibility
 - **➤** Complaint
 - > Equal Opportunity (EO)
 - ➤ American Disability Act (ADA)
 - Career Planning
 - > MOSES/MIS
 - > Follow-up

Required documentation:

- 1. The Local Workforce Board may create a program questionnaire to send to the One-Stop Career Center to complete and return to the Local Workforce Development Board prior to the Review.
- 2. Selected samples for file review are WIOA Title I Adult, Dislocated Worker, Youth, Trade, Veterans, and if applicable, MSFW customers. A list is attached for your attention. A RESEA sample will be looked at during the review either from the existing customer files or from a crystal report. Please gather the customer folders. All folders must be available on the first day of the review.
- 3. Any changes to the Program Standard Operating Procedures and any revised Policies must be submitted to the Local Workforce Development Board.

- 4. The Entrance Meeting will be conducted via, phone conference call or in person on (insert date) before the scheduled start of an area's review unless otherwise noted. The conference call will be held at (insert time) on (insert date). The appropriate staff will need to meet or call insert phone number. Insert instructions for phone conference. Please have the appropriate staff available for this meeting and notify them with the telephone number and meeting schedule.
- 5. It is encouraged that Local Workforce Board Monitors provide One-Stop Career Center Directors/Managers with a list of managers/staff that will be interviewed during the review. One-Stop Career Center Directors/Managers are encourage to inform the listed staff to schedule appropriately for the review.
- 6. The length of the review will be no (insert length of time of the review). A more detailed process will be discussed during the entrance conference call/meeting.
- 7. Prior to the conclusion of the on-site review, arrangements will be made to schedule an Exit Meeting to discuss any questions and concerns with your staff. The Exit meeting will either be done at a designated time directly following the review by conference call or meeting. Final results of the review will be communicated in writing.

NOTE: Please have all requested documentation available on the first day of the scheduled review. If you have any questions, please contact (insert LBOARD phone number).

Thank you in advance for your cooperation.

Sincerely,

Local Workforce Development Board Monitor Name Local Workforce Development Board

ATTACHMENT D

Customer File Review Tool

Workforce Development Board Fiscal Year 2018 WIOA Title I/Title III Customer File Review

Customer Name:	MOSES ID:	Career Center:

Sec	tion 1: Eligibility	Yes	No	Comments
1.	Is the customer 18 or older?			
2.	Was the customer a US Citizen at the time of			
	enrollment?			
	If no, documentation used to work in the US?			
	in ino, documentation document in the coverage of the coverage			
3.	Selective Service Compliant?			
4.	Enrolled as Adult?			
5.	Enrolled at Dislocated Worker?			
6.	Is WIOA Eligibility Policy being followed?			
Sec	tion 2: General Services	Yes	No	Comments
1.	Has EO been recorded in MOSES?			
2.	Has the customer received Basic Services?			
3.	Has customer received Individualized Services?			
4.	Has the customer obtained employment?			
5.	Are the follow-up services offered according to			
	policy?			
Sec	tion 3: MOSES/Data Entry	Yes	No	Comments
1.	Are services being provided every 30 days?			
2.	Do services entered include a corresponding			
	MOSES notes?			
3.	Are MOSES notes factual, non-judgmental,			
	concise and relevant?			

4.	Do MOSES notes include information cut and			
Soc	pasted from emails? tion 4: Individual Employment Plan	Yes	No	Comments
(IE)		1 65	110	Comments
1.	Does the IEP include planned goals and tasks?			
2.	Does the IEP include a comprehensive			
	assessment?			
3.	Are barriers to employment identified in full tab?			
4.	Is labor market info complete?			
Sec	tion 5: Training	Yes	No	Comments
1.	Did the customer receive training?			
2.	What type of training and provider? Please describe.			
3.	What type of training method? Please describe.			
4.	Is the training justification complete?			
5.	Does the customer possess the necessary skills			
	and qualifications to successfully complete the			
	training?			
6.	Is there documented evidence that the training			
	selected is directly linked to employment?			
7.	Is the local policy for training costs being followed?			
8.	If the training is complete and credential achieved,			
	is there a copy of the credential on file?			
Sec Pay	tion 6: Supportive Services/Needs related ments (NRP)	Yes	No	Comments
1.	Is the customer receiving supportive services?			
2.	Is the local policy for supportive services being			
	followed?			
3.	Is the customer receiving NRP?			
4.	Is the local Policy for NRP being followed?	T 7	N.T.	
Sec	tion 7: Partner Referrals	Yes	No	Comments
1.	Is the local policy on partner referrals being			
Coo	followed?	Voc	No	Commenta
Sec	tion 8: Priority of Service	Yes	110	Comments

1.	Is state and local policy on priority of services			
Sec	being followed? tion 9: RESEA	Yes	No	Comments
1	Is the customer enrolled in RESEA?	103	110	Comments
2.	Did the customer attend a CCS?			
3.	Is there a Career Action Plan (CAP)?			
4.	Have all the mandatory goals been attained?			
7.	JobQuest			
	■ LMI			
	 UI Eligibility and Work Search 			
	Attain RESEA Review			
5.	Were the weeks of job search review clearly identified?			
6.	Did any NOTES identify a conversation around the use of LMI?			
7.	Is there a corresponding MOSES note for each CAP goal?			
8.	If a potential UI eligibility issue was identified during any point of this process, was it documented in MOSES NOTES?			
9.	Was a Potential Issue Form sent to DUA?			
10.	Are the CAP goal action steps clearly defined in accordance with the local area's policy? (who, what, where, when and why)			
11.	Was the customer referred to some other type of activity? (i.e. workshop)			
	If yes, was their attendance to that activity followed up on?			
12.	Was a potential UI eligibility issue identified during that follow-up to that activity?			
	If yes, was the potential issue documented in NOTES?			
	tion 10: Military	Yes	No	Comments
	Is the DD214 verified in MOSES?			
2.	Significant Barrier to Employment?			

	Disabled			
	■ Age 18-24			
	 Recently Discharged 			
	 Low Income 			
	 Less than High School Education 			
	 Offender 			
	Homeless			
	 Wounded Warrior 			
	■ TSM-RIF 2958 form			
3.	Is DVOP conducting outreach? What kind?			
4.	If services are declined, does data entry/notes			
	indicate?			
Se	ction 11: Trade	Yes	No	Comments
1.	Are the following forms signed and dated by the			
	customer and counselor in the case file?			
	Eligibility 1666			
	 Application for ATTA company documents 			
	and pay stubs			
	 Application for RTAA company 			
	documents and pay stubs			
	 VSS criteria form 			
	 Break in training form 			
	■ 30 Day EC form			
	 Training contract preapproval form 			
	 Federal good cause form 			
	■ Equitable Tolling form			
	 Benchmark form or vendors version form 			
	 Job search and interview verification form 			
	 Relocation form 			
~	■ Employment verification form			~
Se	ction 12: Migrant Seasonal Farm Worker	Yes	No	Comments
1.	Did the customer during the last 12 months do any			
	farm work according to the MSFW definition?			
2.	Was the customer's work seasonal or temporary			
	(not year-round with the same employer)			
	according to the MSFW definition?			

2	D'141 4 2 C 1 ' 11		T
3.	Did the customer's farm work require reasonable		
	travel outside place of residence so they were		
	unable to return home on the same day? If YES,		
	customer is a Migrant Worker. If NO, customer is		
	a Seasonal Worker according to the MSFW		
	definition.		

ATTACHMENT E

ADA Compliance Review Fiscal Year 2018

Workforce Development Area: Local Workforce Development Board Monitor Name:	Name: Phone:					
	Email:					
Career Center site(s):						
BOARD Contact:	Phone: Email:					
FMO Program Contact:	Phone: Email:					
Complaint Officer:	Phone: E-Mail:					
Complaint Officer Back up:	Phone: E-Mail:					
Complaint Officer Back up:	Phone: E-mail:					
Complaint Officer Back up:	Phone: Email:					
Have you provided the list of your Complaint Officer(s) to the Central Office Unified Complaint System/ADA/EEO contact person as per Policy 100.03.101.1?						
ADA Requirements						
The following ADA requirements have been reviewed for placement at above listed site, meeting the compliance requirements of the Workforce Innovation and Opportunity Act (WIOA):						
Does all the center's marketing and recruitment material in of the groups served?	clude people with disabilities as one Yes No					
Does all of the center's marketing and recruitment material available on request?	state that adaptive equipment is Yes No					

Do the center(s) have the following ADA standard adaptive hardware and software equipment available for individuals with disabilities? ZoomText Yes No No Yes Jaws Scanner for Jaws/ZoomText No Yes No Braille Labeler Yes Yes \square No Assistive Listening devices No Text TTY at each OSCC Yes No Yes Height Adjustable Tables No Tape Recorder Yes No LCD Projector Yes Trackball Mouse No | Yes Yes Dragon Naturally Speaking hands –free voice activated software No > ADA Standard Adaptive Equipment All Career Center must have a list of all the adaptive equipment listed in a public area of the resource room and in large print. \(\subseteq \text{Yes} \) No All workshops must be presented in power point and with LCD projector. Yes No All workshop presentations must be printed in power point and black or blue font and handled out by the trainer. Yes No All general information must be available in large point font 18. Yes No All adaptive equipment programs must be operational and available within the resource room. Yes No All reception areas must have a wheelchair opening for providing services to individuals in wheelchairs. Yes No All adaptive equipment areas must have the universal wheelchairs sign at the computer. Yes No

All One-Stop Careers must have the WIOA 188 Guidelines available to any consumer of

No

the One-Stop Career Center. Yes

http://www.dol.gov/oasam/programs/crc/188Guide.htm

All One-Stops Career Center must have wheelchair access to all programs and service Yes No
All One-Stop Career Centers must have handicapped parking in close proximity to the Center. Yes No
All One-Stop Career Centers must have doors weighing less than proximally 5 lbs. to open or wheelchair bell ringers. Yes No
All One-Stop Career Centers and the Workforce Development Boards must be responsible for the implementation and compliance of WIOA (ADA) Section 188. Yes No

Attachment F

Language Access Assessment

1.	implementing new programs, services and activities, publishing new forms or notices etc.	□ Yes	□ No
2.	Has Career Center management and staff ever attended a Language Access or LEP Training? If yes, when?	□ Yes	□ No
3.	Has Career Center management reviewed the EOLWD Language Access Plan posted on Mass Workforce Development System? http://www.mass.gov/massworkforce/docs/resources/multi-lingual/language-access-plan-final-1-6-2016.pdf	□ Yes	□ No
4.	Does Career Center staff follow the language access policies and requirements? Issuance 100 DCS 08.101.1 Issued: 9/20/2017 08-101.1A: Updated Language Services Guidelines to Assist Limited English Proficiency (LEP) Customers	□ Yes	□ No
5.	Does your Career Center ensure that appropriate language assistance services are provided at no charge to the LEP customers?	□ Yes	□ No
6.	Does your Career Center display "Right to an Interpreter" posters on Career Center reception desk? Issuance # 100 DCS.08.101.1 Attachment D	□ Yes	□ No
7.	Does your staff know the telephonic language line procedures? See WIOA Policy Issuance # 100 DCS.08.101.1	☐ Yes	□ No
8.	Is Career Center staff familiar with the Multilingual Services Workforce Development System Multilingual Resources page? https://www.mass.gov/service-details/multilingual-services	□ Yes	□ No
9.	Is Career Center staff familiar with the Multilingual Webpage on EOLWD website? https://www.mass.gov/orgs/office-of-multilingual-services	□ Yes	□ No
10.	Does Career Center staff refer customers to translated standard publication documents on EOLWD/DCS website?	☐ Yes	□ No
11.	Does the Career Center staff follow WIOA Section 188 Policy regarding language access? http://www.mass.gov/massworkforce/docs/issuances/wioa-information/05-118.pdf	□ Yes	□ No

12. Which resources does Career Center management utilize to obtain LEP data in its service area? (Select all that apply)		US Census/ACS US Dept. of Education US Dept. of Labor Community organizations		MOSES Customized reports Other (please specify):
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ATTACHMENT G

SOP Review

- (1) Is your Purpose statement concise with the necessary relevant background information?
 - a. Area Career Centers & Governance
 - b. Structure of organization
 - c. WIOA OSCC Oversight Responsibility
 - d. Funding Sources
- (2) Does the Scope of your SOP include all necessary parties? Is the SOP user friendly to all audiences?
 - a. Governor
 - b. Chief elected Workforce Board Official
 - c. If applicable, other Agency Boards
 - d. OSCC staff
 - i. Both new and seasoned staff members
 - e. Inter-Agency staff members
 - f. Partner Agencies
- (3) Under Prerequisites have you provided a Reference Index to include at minimum all necessary WIOA Unified State Plan attachments?
 - a. Customer & Business flow charts
 - b. Business Demand 2.0 charts
 - c. Career Pathways Blueprint
 - d. Local Area charts, graphs, documents, and reports
 - e. All safely & building evacuation protocols/plans
- (4) Have you listed all parties responsible for the development of the SOP and included contact information?
 - a. LBOARD name (s)
 - b. OSCC Director
 - c. OSCC OPS Manager
 - d. Program Supervisor staff
 - e. All other staff that provided input
- (5) Have you listed ALL applicable policies?
 - a. Federal TEGL's VPL's
 - b. State MassWorkforce Issuances
 - c. Local Career Center policies: internal customer and job seeker
- (6) Have you listed your sequence of WIOA services?
 - a. *Intake/Registration* process including:
 - i. Priority populations, customer, and business flowcharts

- b. WIOA Basic, Individualized, and Follow up services
 - i. Example of each service
- c. Training Accounts/Funds
 - i. Reference the approved Vendor list and where it is located
- d. Veterans Services
- e. Disability Services & Adaptive Technology recourses available
- f. College Navigator
- g. Business Services
- h. UI Services
- (7) Do you have your Partner Referral Process & follow through in place?
 - a. List the process
- (8) Have you included in your SOP a list of acronyms, industry terms, and OSCC definitions?
 - a. WIOA
 - b. Career Center
 - c. Partner Agency